The City of WORCESTER

City Clerk Department

Nikolin Vangjeli, City Clerk Stephen A.J. Pottle, Deputy City Clerk Clare M. Robbins, Assistant City Clerk

BOARD OF ELECTION COMMISSIONERS MEETING THURSDAY, MAY 12, 2022 5:30 P.M. UNITARIAN UNIVERSALIST CHURCH, HALL, 90 HOLDEN ST

Call to Order by the Chairperson
Pledge of Allegiance
Roll Call
Approval of the Minutes of the April 21st meeting

PUBLIC HEARING

- Discussions regarding the consent decree, of Worcester Interfaith, Inc. et al v. City of Worcester, Massachusetts et al.
 - i. The plaintiffs proposed 6 district school committee lines.
- II. Discussion concerning the proposed polling locations for the 2022 State Election Season.

Adjournment:

Next Meeting Date:

TO PARTICIPATE VIRTUALLY DURING THE MEETING:

PHONE NUMBER: 415-655-0001 ACCESS CODE: 160-935-9156#

ATTENDEE ID: #

Log in via your computer:

https://cow.webex.com/meet/ElectionCommissionwebex

Board of Election April 21, 2022, Commissioners Meeting Minutes

Members Present: Kimberley Vanderspek, Winifred Octave, Brenda Jenkins, John DiCicco, and Paul Franco

City Officials Present: Clare Robbins, Niko Vangjeli

Meeting was called to order at 5:30 pm. Pledge of Alliance was said.

First Business Item: Annual Organization of the Commission. By unanimous vote, Ms. Vanderspek was voted chair, Winifred Octave was voted vice chair and Paul Franco was voted secretary.

Second Business Item: Niko informed the Commission that due to the recent redistricting; The number of precincts will be increased in the upcoming elections from 50 to 62. This requires adding new voting precincts in several locations across the city, to include adding multiple voting precincts in current locations. This will require a coordinated campaign by the city to notify voters where they will currently vote. Currently, the city sends postcards, Paul suggested that we utilize the City's alert system to notify voters where they vote in addition to current notification measures. Paul also suggested that the voting precinct locations have adequate Wi-Fi and routers to ensure efficient use of iPad to track locations of voters on election day. Niko said that more ipads will be available at the polling stations starting this year.

Niko informed the commission that five public hearings regarding the proposed 6 district lines for the School Committee have been scheduled on May 12th, May 19th, May 26th, June 2nd, and June 9th, at various polling locations throughout the city. Niko proposed that we use these public hearing dates for public input on the new polling locations at the same time. The commission unanimously agreed to the dates, times and locations proposed.

Third Business Item: Niko informed the commission that the Consent decree entered between the City Solicitor's Office and the plaintiff in the **Worcester Interfaith** case have agreed to have an independent consultant draw up the district lines for the 6 school committee districts, and hearings on the proposal have already been scheduled as stated above. The commission agreed with Niko that utilizing those public hearings for the school committee redistricting and the new polling place was an efficient way to address both issues. Niko said the consultant has not unveiled the 6 district lines yet, but he expects them to be done before the first public hearing on May 12th.

The commission agreed to set its next meeting on May 26th at 5:30 pm at the Worcester Senior Center, which is the time and location of the school committee redistricting and new polling place location hearings.

The meeting was adjourned at 6:15 pm.

brownrudnick

BRIAN M. ALOSCO direct dial: 617.856.8511 fax: 617.289.0886 balosco@brownrudnick.com

May 09, 2022

VIA E-MAIL

Professor Nathan Persily Stanford Law School 559 Nathan Abbott Way Stanford, CA 94305-8610 npersily@stanford.edu

RE: Worcester Interfaith, Inc., et al. v. City of Worcester, et al., Case No. 4:21-cv-40015-TSH

Dear Professor Persily,

Attached please find Plaintiffs' proposed map for the new School Committee districts in Worcester. It can also be accessed here. As you know, pursuant to the Consent Decree in the above-captioned case, you as the independent expert are charged with drawing the new district map to be implemented beginning with the 2023 School Committee elections. We hope that this information will assist you in that effort.

In designing this proposed map, Plaintiffs have considered a number of different factors. First and foremost, we have looked to the mandates of the Consent Decree to ensure that the map is compliant in all respects with what the parties have agreed upon and the Court has approved as a binding court order. This includes the requirements that two districts be "majority-minority," that district boundaries be drawn "to optimally meet and protect" the ability of communities of color in Worcester to elect representatives of their choice, and that the map fully comply with the Voting Rights Act and other applicable federal and state laws.³

In addition, as we have done throughout this litigation, Plaintiffs have sought input from the broader community, particularly from Worcester's communities of color. In incorporating the

³ *Id.*, Section S.

¹ See Worcester Interfaith, Inc. et al. v. City of Worcester et al., No. 21-CV-40015 TSH, ECF 54 (Consent Decree), Section R ("the final decision regarding district boundaries shall rest with the independent expert").

² *Id.* Section G(c) (defining majority-minority districts as "single member districts where Hispanic/Latino/a and Black residents together comprise a majority of the citizen voting age population").



community feedback we have gathered through community presentations and outreach, we have been guided by traditional redistricting principles, such as keeping communities of interest together and respecting natural boundaries where possible.⁴ We have been particularly aided in this endeavor by the "districtr" mapping tool created by the MGGG Redistricting Lab at Tufts University, which has allowed direct community input and engagement in this mapping process. We extend our deepest gratitude to the Tufts team for their efforts in democratizing redistricting and making this type of mapping tool broadly accessible.

As to the specific districts created, Districts 1 and 2 are the two "majority-minority" districts called for under the Consent Decree. Notably, these districts not only meet the requirements of the Consent Decree, they are also districts that would naturally be created simply based on traditional redistricting principles. For example, District 1 encompasses a historically well-defined neighborhood – Main South – which is defined by the commercial and residential areas surrounding the southern portion of Main Street and includes Clark University and University Park. Proposed District 1 extends north and west from Main South, to surrounding areas that share many commonalities. Outer boundaries of this district were created based on community input as to where divisions appeared to make most sense. For example, Highland Street to the north was seen by many as a natural line of demarcation between this district and District 5.

District 2 begins just to the east of District 1 and extends northward. It encompasses established neighborhoods such as Union Hill and the Canal District near its southern boundary, and extends up to Great Brook Valley in the north, including a number of pre-existing East Side neighborhoods along the way (e.g., Shrewsbury Street, Brittan Hill). This makes for a somewhat elongated district, but one that many community members noted is marked by commonalities shared by residents in these areas, including common recreation, shopping areas, and faith communities.

Once these first two districts were created, the remaining four districts fell into place around them quite naturally, due to Worcester's configuration and outer limits. Of particular note, District 4 (the southernmost district) forms a cohesive district based on shared communities of interest, and also results in a district that is over 40% residents of color. This demography suggests a high probability that communities of color will be able to elect candidates of their choice in this district as well, consistent with the Consent Decree's mandate that all districts be drawn to optimally meet and protect the interests of Worcester's communities of color.

⁴ In addition to relying on information we have gathered from community input sessions specific to this litigation, we have also incorporated local community feedback obtained during Massachusetts' recent State redistricting process, where similar issues concerning Worcester's communities of interest, natural boundaries, etc. were relevant.



A few additional notes:

- 1) The districtr mapping tool shows Voting Age Population (VAP), rather than the Citizen Voting Age Population (CVAP) metric that is called for under the Consent Decree. Our preliminary analysis of CVAP data, however, suggests that our proposed map meets the requirements of the Consent Decree as to CVAP as well. We recognize though that some adjustments to district boundaries may be required as you analyze the most recent CVAP data in greater detail.
- 2) We are aware of the City's interest in aligning the School Committee districts with existing wards and precincts. Our view generally is that "the tail should not wag the dog" -i.e., meeting the terms of the Consent Decree should be prioritized above aligning the districts with existing wards and precincts (and some precinct-splits will be required no matter how the map is drawn). Nonetheless, we recognize that precinct-splitting creates some administrative hurdles, which in turn can lead to voter confusion a result that all parties wish to avoid. Accordingly, where possible, we have drawn our districts to respect existing precinct lines, and to minimize other administrative hurdles. In those instances where this effort was in tension with the mandates and goals of the Consent Decree, however, we have prioritized compliance with the Consent Decree, as we believe is required by law.

In this regard, we note that the City has not to date changed the number of *City Council* districts, of which there are currently five. This means that the City Council districts will be unable to align with the six School Committee districts that are now required by court order. The Consent Decree explicitly states that the City "shall consider whether to also change the City's method of electing City Council in order to align it with the Chosen Electoral System [for School Committee]...." However, it is our understanding that this consideration has not yet occurred in any open, public session of the City Council. To the degree that the City wishes to avoid administrative burdens and voter confusion in its elections, aligning the City Council districts with the new School Committee districts is a clear and obvious way to do so. It remains Plaintiffs' hope that the City will take this step before the November 2023 elections, to prevent the type of administrative problem that City officials have stated they wish to avoid.

We look forward to hearing additional community input during the upcoming Election Commission hearings. In the meantime, please do not hesitate to reach out to us if you have any questions about our proposed map or would like any further information. Thank you in advance for your time and expertise in helping to effect this change in Worcester's electoral system, which will advance equal voting opportunity and benefit Worcester's residents for years to come.

-

⁵ Consent Decree, Section K.





Sincerely,

BROWN RUDNICK LLP

LAWYERS FOR CIVIL RIGHTS

/s/ Brian M. Alosco

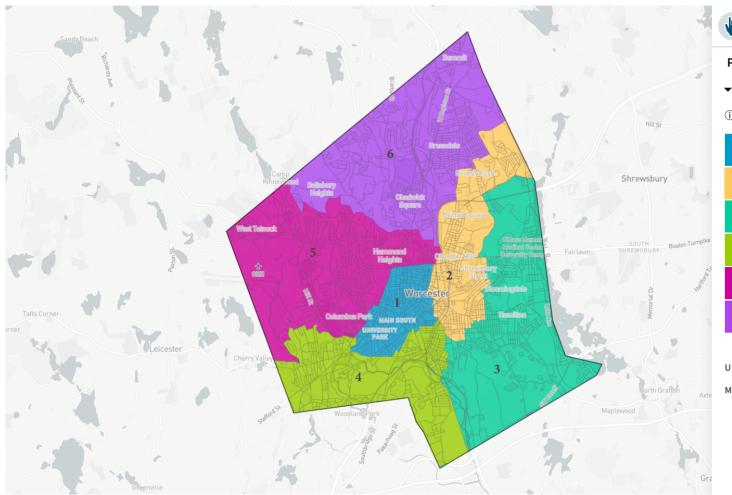
/s/ Oren Sellstrom

Rebecca MacDowell Lecaroz Brian M. Alosco

Oren Sellstrom

Enclosure

cc: Michael Traynor, City Solicitor









Saved

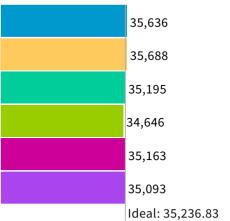
Population

Data Layers

Evaluation

▼ Population Balance

i) Uses 2020 Decennial Census data on 2020 Blocks.



UNASSIGNED POPULATION:

0

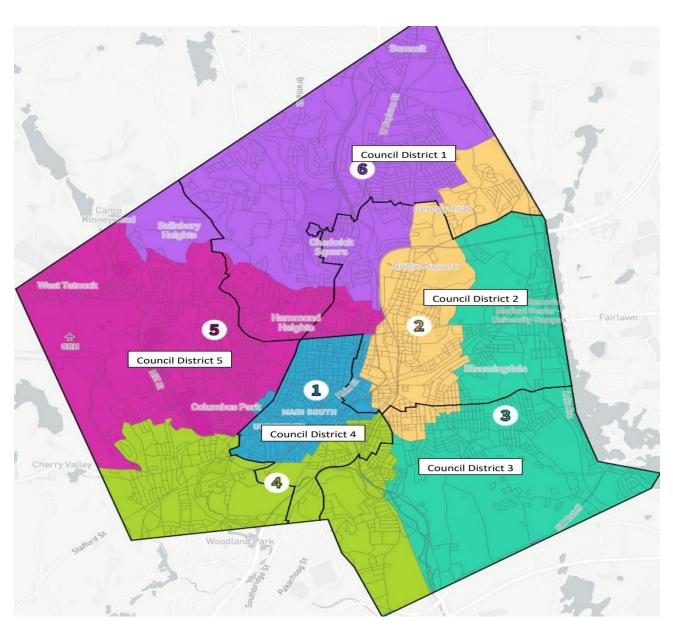
MAX. POPULATION DEVIATION:

1.68%

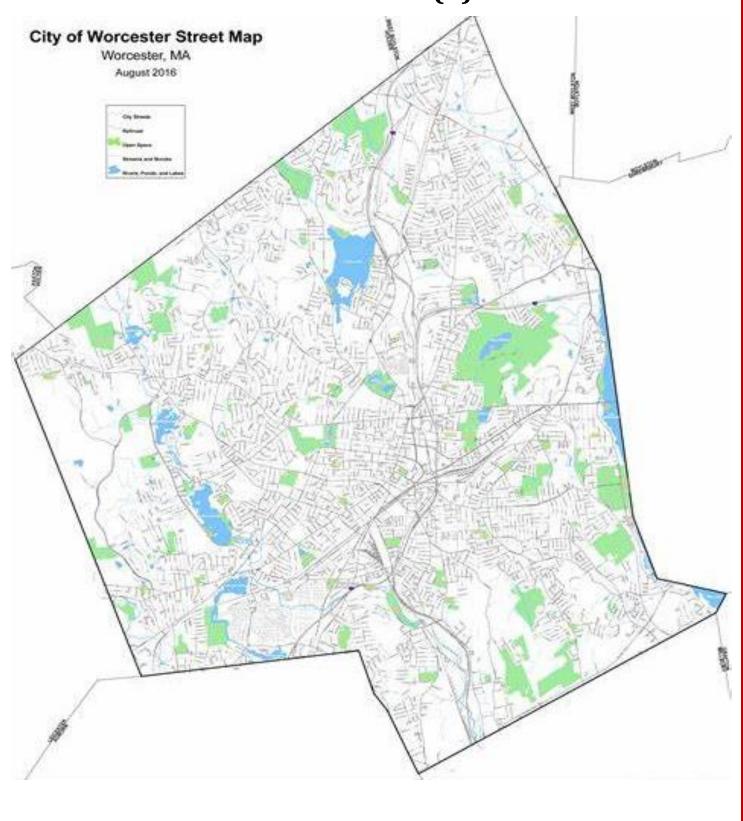


SCHOOL COMMITTEE DISTRICT & AT-LARGE ELECTION PROCESS

THE WORCESTER SCHOOL COMMITTEE SHALL BE COMPRISED OF: SIX (6) SINGLE-MEMBER DISTRICT-BASED SEATS



THERE SHOULD ALSO BE TWO (2) AT-LARGE SEATS





EARLY/ABSENTEE BALLOT

DE VOTACIÓN TEMPRANA /DE VOTO EN AUSENCIA CITY OF WORCESTER / CIUDAD DE WORCESTER MUNICIPAL ELECTION / ELECCION MUNICIPAL NOVEMBER 7, 2023 / 7 DE NOVIEMBRE DE 2023 DISTRICT 1, WARDS 1 & 2 / DISTRITO 1, BARRIOS 1 & 2

STYLE: A

Kimberley A. Vanderspek, Chair Board of Election Commissioners

INSTRUCTIONS TO VOTERS - INSTRUCCIONES PARA LOS VOTANTES

To vote for a candidate, fill in the oval • to the right of the candidate's name.

Para votar por un candidato, llene el óvalo • a la derecha del nombre del candidato.

0 0 0

MAYOR / ALCALDE

Two Year Term / Término de Dos Años

Vote for One / Vote por Uno

	Candidate 1	455 MAIN ST
		Candidate for Re-election/Candidato para Re-election
	Candidate 2	455 MAIN ST
40	Candidate 3	455 MAIN ST
41	Candidate 4	455 MAIN ST

COUNCILOR AT LARGE CONSEJAL GENERAL

Two Year Term / Término de Dos Años

Vote for not more than Six / Vote por no mas de Seis

Candidate 1	455 MAIN ST Candidate for Re-election/Candidato para Re-election	0
Candidate 2	455 MAIN ST	0
Candidate 3	455 MAIN ST Candidate for Re-election/Candidato para Re-election	0
Candidate 4	455 MAIN ST	0
Candidate 5	455 MAIN ST Candidate for Re-election/Candidato para Re-election	0
Candidate 6	455 MAIN ST	0
Candidate 7	455 MAIN ST	0
Candidate 8	455 MAIN ST Candidate for Re-election/Candidato para Re-election	0
Candidate 9	455 MAIN ST	0
Candidate 10	455 MAIN ST Candidate for Re-election/Candidato para Re-election	0

DISTRICT 1 COUNCILOR CONSEJAL DEL DISTRITO 1

Two Year Term / Término de Dos Años

Vote for One / Vote por Uno

Candidate 1	455 MAIN ST	_
	Candidate for Re-election/Candidato para Re-election	$\overline{}$
Candidate 2	455 MAIN ST	0

SCHOOL COMMITTEE MEMBER COMITÉ DE MIEMBRO DE ESCUELAS

Two Year Term / Término de Dos Años

Vote for not more than Two / Vote por no mas de Dos

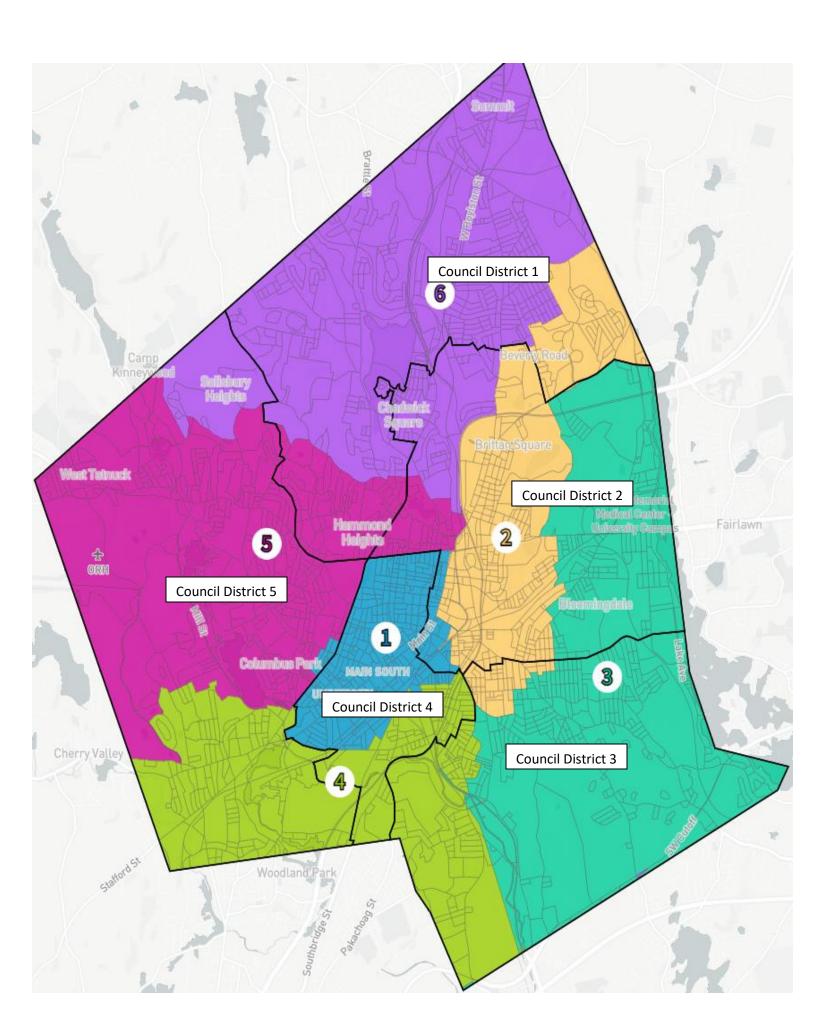
Candidate 1	455 MAIN ST	C
Candidate 2	455 MAIN ST Candidate for Re-election/Candidato para Re-election	C
Candidate 3	455 MAIN ST	C
Candidate 4	455 MAIN ST	C
Candidate 5	455 MAIN ST Candidate for Re-election/Candidato para Re-election	C
Candidate 6	455 MAIN ST Candidate for Re-election/Candidato para Re-election	C
Candidate 7	455 MÁIN ST	9
Candidate 8	455 MAIN ST Candidate for Re-election/Candidato para Re-election	C

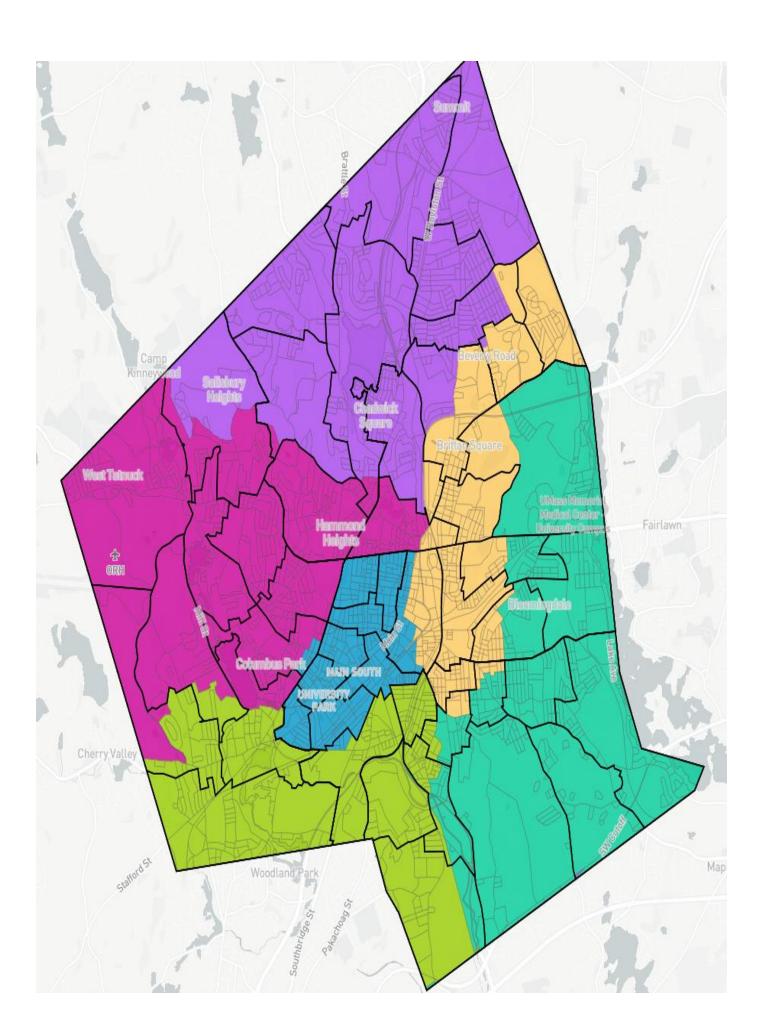
DISTRICT 1 SCHOOL COMMITTEE MEMBER COMITÉ DE MIEMBRO DE ESCUELAS DEL DISTRITO 1

Two Year Term / Término de Dos Años

Vote for One / Vote por Uno

Candidate 1	455 MAIN ST	_ 0
Candidate 2	455 MAIN ST	0



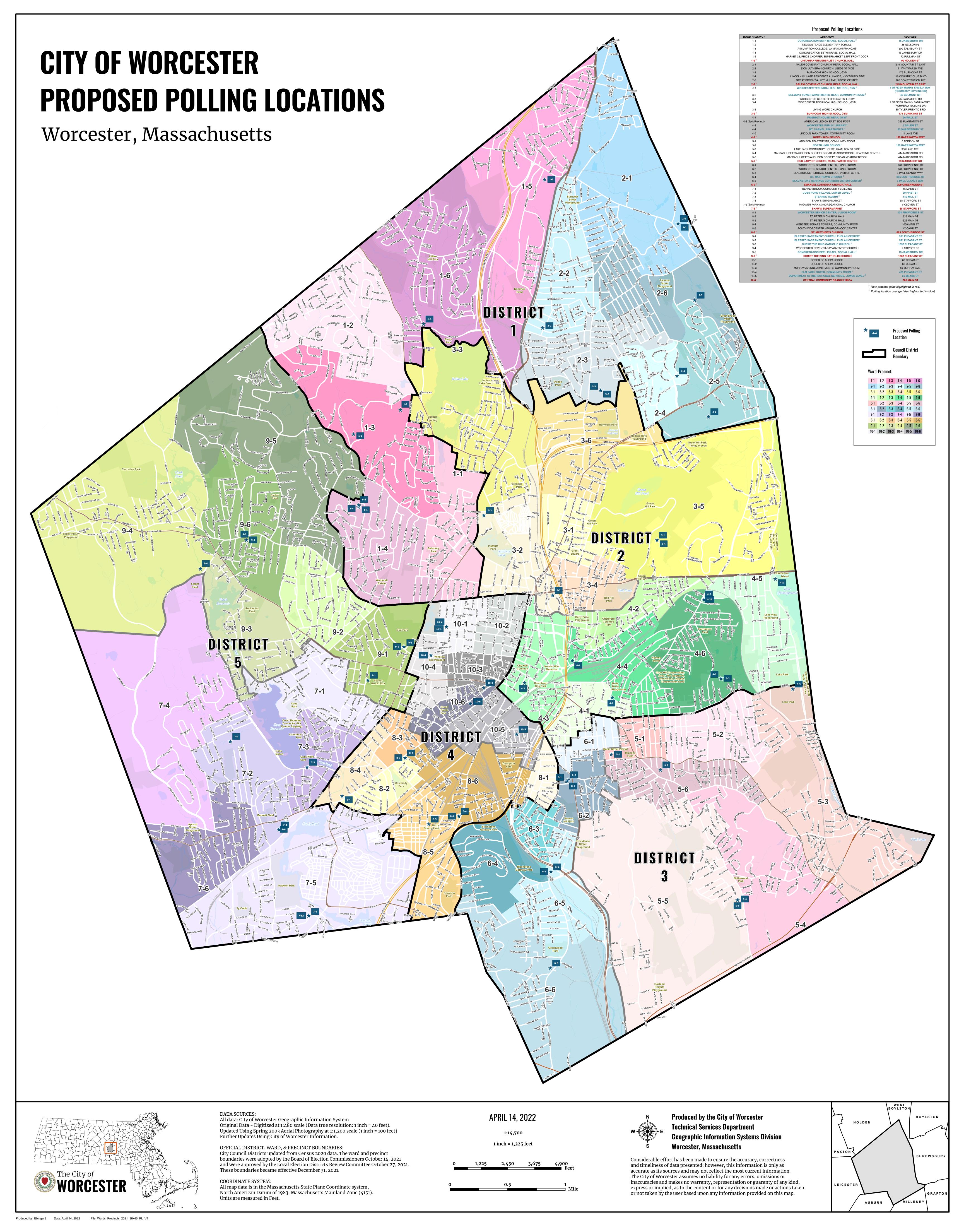




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The Board of Election Commissioners will hold the following public hearings regarding drawing the 6 district lines for the Worcester School Committee. As required in the consent decree of Worcester Interfaith, Inc. et al v. City of Worcester, Massachusetts et al. Furthermore, the board will also take public feedback on the assignments for the 2022 State Election polling locations.

1. Thursday, May 12th, 2022, 5:30 PM

- UNITARIAN UNIVERSALIST CHURCH, HALL, 90 HOLDEN ST (Parking is available on Shore Drive parking lot)
- 2. Thursday, May 19th, 2022, 5:30 PM
 - LIVING WORD CHURCH, CHURCH HALL, 30 TYLER PRENTICE RD
- 3. Thursday, May 26th, 2022, 5:30 PM
 - WORCESTER SENIOR CENTER, LUNCH RM, 128 PROVIDENCE ST
- 4. Thursday, June 2nd, 2022, 5:30 PM
 - WORCESTER SEVENTH-DAY ADVENTIST CHURCH, 2 AIRPORT DR
- 5. Thursday, June 9th, 2022, 5:30 PM
 - YMCA CENTRAL BRANCH, 766 MAIN ST



To call into the virtual meetings: Log in via your computer:

https://cow.webex.com/meet/ElectionCommiss ionwebex.

Please make sure your computer has a microphone and a camera.

Phone # 415-655-0001

(Access Code 160-935-9156 #).

To submit testimony you may email elections@worcesterma.gov or mail to Worcester Elections, 455 Main Street, Room 208, Worcester, MA 01608.



Ủy ban Bầu cử sẽ tổ chức các buổi điều trần công khai trực tuyến liên quan đến việc vẽ đường ranh giới của 6 khu học chánh cho Ủy ban Trường học Worcester như được yêu cầu trong nghị định đồng thuận của Worcester Interfaith, Inc. và cộng sự vs. Thành phố Worcester, Massachusetts và cộng sự. Hơn nữa, hội đồng cũng sẽ lấy ý kiến phản hồi của công dân về các chỉ định cho các địa điểm bỏ phiếu Bầu cử Tiểu bang năm 2022.

- 1. Thứ Năm, ngày 12 tháng 5 năm 2022, 5:30 PM UNITARIAN UNIVERSALIST CHURCH, HALL, 90 HOLDEN ST
- 2. Thứ Năm, ngày 19 tháng 5 năm 2022, 5:30 PM WHA CONFERENCE CENTER, 630 PLANTATION STREET
- 3. Thứ Năm, ngày 26 tháng 5 năm 2022, 5:30 PM WORCESTER SENIOR CENTER, LUNCH RM, 128 PROVIDENCE ST
- 4. Thứ Năm, ngày 2 tháng 6 năm 2022, 5:30 PM WORCESTER SEVENTH-DAY ADVENTIST CHURCH, 2 AIRPORT DR
- 5.Thứ Năm, ngày 9 tháng 6 năm 2022, 5:30 PM YMCA CENTRAL BRANCH, 766 MAIN ST



Để gọi vào các cuộc hội nghị trực tuyến: Tham gia bằng máy tính:

https://cow.webex.com/meet/ElectionCommissionwebe

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Hãy đảm bảo rằng máy tính của quý vị có kết nối với micro và camera.

Tham gia bằng điện thoại:

Phone # 415-655-0001 (Access Code 160-935-9156 #).

Để cung cấp ý kiến, quý vị có thể gửi email tới elections@worcesterma.gov hoặc gửi thư đến Worcester Elections, 455 Main Street, Room 208, Worcester, MA 01608.



La Junta de Comisionados Electorales llevará a cabo las siguientes audiencias públicas sobre el trazado de líneas divisorias de los 6 distritos del Comité Escolar de Worcester. Como se requiere en el decreto de consentimiento de Worcester Interfaith, Inc. et al, versus Municipalidad de Worcester, Massachusetts et al. Además, la Junta de Comisionados también tomará comentarios públicos sobre las asignaciones de los lugares de votación de las elecciones estatales de 2022.

Jueves, 12 de Mayo, 2022. 5:30 PM

Unitarian Universalist Church, Salón, 90 Holden Street

2. Jueves, 19 de Mayo, 2022, 5:30 PM

WHA Conference Center, 630 Plantation Street

3. Jueves, 26 de Mayo, 2022, 5:30 PM

Worcester Senior Center, Comedor, 128 Providence Street

4. Jueves, 2 de Junio, 2022, 5:30 PM

Worcester Seventh-Day Adventist Church, 2 Airport Drive

5. Jueves, 9 de Junio, 2022, 5:30 PM

YMCA Central Branch, 766 Main Street



Para participar en las reuniones virtuales, ingrese a través de su computadora marcando:

https://cow.webex.com/meet/ElectionCommissionwebex.

Por favor asegúrese de que su computadora tiene micrófono y cámara.

Teléfono: (415) 655- 0001 (Código de acceso 160-935-9156#)

Para someter evidencia, Ud. puede enviar un correo electrónico a: <u>elections@worcesterma.gov</u>

También puede enviar la evidencia por correo regular a: Worcester Elections 455 Main Street, Room 208, Worcester, MA 01608